Message Text

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NOFORN

E.O. 11652: GDS TAGS: PINT, UK, EI

SUBJECT: SDLP PROPOSALS TO OFFICIAL UNIONIST PARTY

REF: BELFAST 314

- 1. FOLLOWING TRANSMITTED ON BEHALF OF CONGEN BELFAST: QUOTE: BEGIN UNCLASSIFIED. SOCIAL DEMOCRATIC AND LABOUR PARTY (SDLP) HAS RELEASED DETAILS OF A FIVE-POINT PACKAGE OF PROPOSALS PUT FORWARD IN TALKS WITH OFFICIAL UNIONIST PARTY REPRESENTATIVE (REFTEL). THE FOLLOWING FIVE POINTS WOULD REPRESENT AMENDMENTS TO THE 1973 ACT:
 - (A) FUTURE LOCAL ADMINISTRATION SHOULD HAVE ADDITIONAL POWERS, PARTICULARLY RESPONSIBILITY FOR POLICING;
 - (B) FUNCTIONS OF SECRETARY OF STATE TO BE TRANSFERRED TO A "RESPECTED NORTHERN IRELAND FIGURE" TO BE KNOWN AS LORD PRESIDENT;
- (C) CABINET SHOULD REFLECT THE PROPORTIONAL STRENGTH OF THE PARTIES IN THE ASSEMBLY OR PARLIAMENT WILLING TO FORM A GOVERNMENT; CONFIDENTIAL

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(D) THESE ARRANGEMENTS SUBJECT TO CONSTITUTIONAL

REVIEW AT THE END OF LIFE OF SECOND PARLIAMENT;
(E) THERE SHOULD BE A FREELY-NEGOTIATED AGREEMENT
BETWEEN NORTH AND SOUTH ON MATTERS OF COMMON
CONCERN

- 2. POSITION OF SDLP PARTICIPANTS IN TALKS IS THAT IF
 AGREEMENT REACHED ON FORM OF GOVERNMENT, PARTY WOULD CALL
 FOR UNEQUIVOCAL SUPPORT FOR ALL INSTITUTIONS OF GOVERNMENT
 IN NORTHERN IRELAND AND WOULD ASK REPUBLIC TO DO SAME. BOTH
 ALLIANCE AND UNIONIST PARTY NORTY NORTHERN IRELAND HAVE EXPRESSED
 REGRET THAT OFFICIAL UNIONISTS UNILATERALLY TERMINATED
 TALKS, ESPECIALLY IN VIEW OF OVERWHELMING TESTIMONY OF
 PEACE MARCHERS THAT COMMON PEOPLE WANT PROBLEMS RESOLVED.
 REPUBLICAN CLUBS (ASSOCIATED WITH OFFICIAL IRA) HAS
 CONDEMNED SDLP WILLINGNESS TO REACH AGREEMENT WITH
 UNIONISTS WITHOUT INCLUSION OF DEMANDS FOR LEGISLATIVE
 GUARANTEE ON CIVIL RIGHTS. END UNCLASSIFIED.
- 3. BEGIN CONFIDENTIAL/NOFORN. SDLP LEADERSHIP BADLY SHAKEN AND SOMEWHAT EMBITTERED BY UNIONIST DECISION NOT TO RESUME TALKS. SDLP HAD HOPED TO WIDEN TALKS BOTH IN PARTICIPATION AND SUBJECT MATTER IN BELIEF THAT THE MORE UNIONISTS DISCUSSING ECONOMIC AND SOCIAL MATTERS, THE MORE AGREEMENT POSSIBLE ON MATTERS LESS CONTENTIOUS THAN POWER SHARING. SDLP LEADERSHIP BELIEVES IT MUST CONTINUE TALKING WITH OTHER SIDE IN ORDER TO PRESERVE FIRST, ORGANIZATIONAL CREDIBILITY WITH PUBLIC AND SECOND, ORGANIZATIONAL COHESIVENESS IN FACE OF MORE MILITANT MEMBERS. THERE IS NO ALTERNATIVE NOW THEY BELIEVE BUT TO ABANDOM MODERATION AND PUT PRESSURE ON BRITISH AND IRISH GOVERNMENTS. FIRST STAGE COULD BE "BRITS OUT" CAMPAIGN IN WHICH THEY ACKNOWLEDGE RISK OF BEING IDENTIFIED WITH SAME AIMS AS PROVISIONAL IRA. SDLP APPROVES OF CURRENT PEACE MOVEMENT AS HELPING IN LONG RUN TO ESTABLISH CLIMATE FOR POLITICAL RECONCILIATION BUT DOES NOT BELIEVE IT WILL ACT AS POLITICAL CATALYST IN SHORT TERM. SDLP DEPLORES FAILURE OF PERCEPTION AMONG OFFICIAL UNIONISTS THAT MOST OFFICIAL UNIONISTS WANT ACCOMMODATION AND THAT MILITANTS, IAN PAISLEY AND ERNEST BAIRD, HAVE BEEN "DEFEATED". CONFIDENTIAL.

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ACCORDING TO ONE SDLP LEADER, THE ULTIMATE FAILURE OF THE TALKS LAY IN UNIONIST BELIEF THAT THEIR SIDE COULD NOT MOVE AWAY FROM TERMS IN REPORT OF CONSTITUTIONAL CONVENTION. THE SDLP, HE SAID, WAS EVEN WILLING TO CONSIDER THE PROPOSAL TO SHARE POWER THROUGH PARLIAMENTARY COMMITTEES SO LONG AS THESE COMMITTEES WERE ORGANIZED ON AMERICAN RATHER THAN BRITISH MODEL. THE OFFICIAL UNIONIST REASON FOR REFUSING TO RESUME

TALKS -- THAT THERE HAD BEEN NO ENCOURAGING
REACTION FROM THE BRITISH GOVERNMENT -- IS SEEN AS
A "SMOKE SCREEN" BY THE SDLP. APPARENTLY NO BRITISH
REACTION HAD BEEN SOUGHT.

4. COMMENT: THE REPORTING OFFICER DOES NOT SEE HOW SDLP COULD HAVE GONE FURTHER. IMPLICIT IN THEIR PROPOSALS IS AGREEMENT TO AN ULSTER ENTITY AND SUPPORT FOR THE SECURITY FORCES IMPLEMENTING THE SECURITY POLICIES OF THAT ENTITY. IT IS ALSO DIFFICULT TO SEE HOW EFFECTIVE PRESSURE COULD BE BROUGHT ON ANY GOVERNMENT IN THE PRESENT CIRCUMSTANCES AND IN THE HISTORICAL LACK OF SUCCESS OF GOVERNMENTAL INTERVENTIONS. REPORTING OFFICER VIEWS SDLP ANALYSIS OF UNIONIST DISARRAY AS LARGELY WISHFUL THINKING ARISING FROM SDLP ANXIETY. EVEN THE PERSONNEL IS DISPERSING. GERRY FITT IS STILL AN M.P. AND PADDY DEVLIN IS A TRADE-UNION CONSULTANT BUT JOHN HUME WILL ABSENT HIMSELF TO HARVARD ON A FELLOWSHIP NEXT MONTH AND AUSTIN CURRIE HAS TAKEN FULL-TIME EMPLOYMENT. SURVIVAL OF THE SDLP UNDER DIRECT RULE AS A PARTY WITHOUT A ROLE IS INCREASINGLY IN DOUBT. END CONFIDENTIAL/NOFORN. SPICER. END QUOTE **CURLEY**

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